

Message Text

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41

ORIGIN IO-11

INFO OCT-01 EUR-12 ISO-00 EB-07 COME-00 AID-05 TRSE-00

STR-04 SIL-01 LAB-04 XMB-04 DIWY-01 CIAE-00 DODE-00

PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-02 PRS-01

SP-02 SS-15 USIA-15 SSO-00 INRE-00 NSCE-00 /106 R

DRAFTED BY IO/CMD:DWFIGGINS:GAS

APPROVED BY IO:RDMOREY

IO/CMD:PDWYMAN

EB/ITP/OT/TA:TOHERRON (DRAFT)

COMMERCE:SCONGER (INFO)

TRESURY:MFWOWER (INF9)

IO/CMD:DNFORMAN(DRAFT)

PPC/IA(AID):MLSCHUWEILER(DRAFT)

IO/SEC:RVHENNES

IO/UN/BAPS:NMORRIS (DRAFT)

EB/CSM/OSB:JLNESVIG DRAFT)

EB/OT/CGP:CBLACK (DRAFT)

EB/OT/CGP:JSLATTERY (DRAFT)

----- 005995

O R 071658Z JAN 76

FM SECSTATE WASHDC

TO AMEMBASSY VIENNA IMMEDIATE

INFO USMISSION USUN NEW YORK

UNCLAS STATE 003348

E.O. 11652:N/A

TAGS: OCON, PFOR, EAID, EIND, UNIDO

SUBJECT: COW GENERAL DEBATE ON UNIDO DRAFT CONSTITUTION

REF: VIENNA 10680

VIENNA FOR UNIDO MISSION

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1. U.S. REPRESENTATIVE SHOULD PARTICIPATE IN GENERAL
DEBATE TO INDICATE BOTH U.S. SERIOUS INTENTIONS AND U.S.
CONCERN THAT THE INSTITUTIONAL CHANGES FORMULATED IMPROVE
RATHER THAN UNDERMINE BOTH PERFORMANCE BY UNIDO AND

SUPPORT FOR UNIDO FROM POTENTIAL MEMBERS OF NEW SPECIALIZED AGENCY.

2. THE U.S. FAVORS A TEXT WHICH IS CAST IN TERMS OF THE INTERESTS OF ALL NATIONS (UNIVERSALITY) AND WHICH DISTINGUISHES BETWEEN OPERATIONAL ACTIVITIES AND HEAD-QUARTERS ACTIVITIES. THE U.S. FAVORS THE CLEAREST POSSIBLE DISTINCTION BETWEEN ACTIVITIES VOLUNTARILY FINANCED AND ACTIVITIES FINANCED BY ASSESSMENT IN ORDER TO EXCLUDE ASSESSMENT FINANCING OF OPERATIONAL ACTIVITIES. SHORTFALLS IN EXPECTED VOLUNTARY CONTRIBUTIONS MUST NOT BE REDRESSED THROUGH THE ASSESSMENT PROCESS. (THE ISSUE OF OVERHEAD COSTS SHOULD BE

CONSIDERED LATER IN THE NEGOTIATIONS.) THE U.S. CONSIDERS BOTH WEIGHTED VOTING ON FINANCIAL ISSUES AND A SYSTEM OF STAFF APPOINTMENT CONSISTENT WITH THE PRINCIPLES OF UN CHARTER ARTICLE 101 TO BE OF THE UTMOST IMPORTANCE. FYI: THE U.S. IN LATER DETAILED NEGOTIATIONS MUST INSIST ON A SET OF PROCEDURES FOR WEIGHTED VOTING WHICH CAN NOT BE MODIFIED WITHOUT USG AFFIRMATIVE CONCURRENCE. END FYI.

3. FYI: IN ADVOCATING ITS POSITIONS ON THE DRAFT CONSTITUTION THE US RECOGNIZES THAT THE PRINCIPAL RAISON D'ETRE OF UNIDO AS A SPECIALIZED AGENCY WILL BE TO ACCELERATE INDUSTRIALIZATION IN LESS INDUSTRIALIZED COUNTRIES AND THE U.S. RECOGNIZES THAT THE PROCESS OF ACCELERATED INDUSTRIALIZATION WILL CREATE PROBLEMS FOR THE U.S. U.S. POSITIONS SIMPLY DEFINE SOME OF THE PRESENTLY OBVIOUS CONDITIONS UNDER WHICH THE U.S. GOVERNMENT AND SOME PRIVATE GROUPS COULD JOIN AND ACTIVELY PARTICIPATE IN THE NEW SPECIALIZED AGENCY. END FYI

4. PARA 2 OF VIENNA 3113 AS MODIFIED BY STATE 87274 DRAMATIZES SOME OF THE ABOVE POINTS. DEPARTMENT UNCLASSIFIED

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RECOMMENDS THEIR USE.

5. WE AGREE WITH PROPOSED STATEMENT PARA 2.C REFTEL TO EFFECT THAT U.S. WILL LOOK CLOSELY AT ANY PROPOSALS ON THE SUBJECT OF UNIDO'S SERVING AS A FORUM FOR CONSULTATIONS OR NEGOTIATIONS IN THE LIGHT OF EXTENSIVE DISCUSSIONS AT LIMA CONFERENCE, IDB-IX, AND PC-VI (LEAVING OPEN FOR LATER OCCASION USE BY USDEL OF POINTS CONTAINED STATE 185595)

6. CONCERNING SPECIFIC EXAMPLES OF ACTIVITIES OF BENEFIT TO ALL MEMBER STATES, PUBLISHING COMPILATIONS OF STATISTICS AND SPECIALIZED RESEARCH IS THE CLASSIC ROLE SPECIALIZED AGENCY. ONE FORM OF UNIQUE RESEARCH THAT

ONLY UNIDO CAN PRODUCE IS THAT WHICH UTILIZES THE EXPERIENCE OF UNIDO OPERATIONAL PROJECTS IN THE FIELD. A SECOND EXAMPLE IS PROMOTIONAL ACTIVITIES ALREADY BEGUN BY UNIDO A) THROUGH THE COLLECTION OF COMPLEMENTARY DATA ON INDUSTRIAL OPPORTUNITIES IN DEVELOPING COUNTRIES AND ON POTENTIAL SUPPLIERS OF KNOW-HOW AND INVESTMENT; AND B) THROUGH PROMOTIONAL MEETINGS SPONSORED BY OR PARTICIPATED IN BY UNIDO WHICH BRING TOGETHER INSTITUTIONS SEEKING FINANCING FOR SPECIFIC INDUSTRIAL PROJECTS WITH INSTITUTIONS SEEKING INVESTMENTS (UNIDO: AN EXPERIMENT IN INTERNATIONAL INDUSTRIAL COOPERATION, PP. 49-50 GIVES SPECIFIC EXAMPLES.) IF

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APPROPRIATE, THE MISSION MIGHT ALSO CITE IN GENERAL STATEMENT AND/OR DISCUSSION WITH OTHER DELS TH ACTIVITY WHICH LED TO THE CONTRACTS REPORTED IN PRESS RELEAS; IDO/595 DATED 12 SEPTEMBER 1975 FOR A METALURGICAL INDUSTRY SYSTEM IN EGYPT BY A SUBSIDIARY OF THE U.S. STEEL CORPORATION. A THIRD EXAMPLE WHICH EXTENSIVE EXPERIMENTATION HAS YET TO PERFECT IS INFORMATION EXCHANGE. THE 30TH UNGA RESOLUTION ON INSTITUTIONAL ARRANGEMENTS IN THE FIELD OF THE TRANSFER OF TECHNOLOGY -- WHICH THE U.S. ACTIVELY PARTICIPATED IN SHAPING FOLLOWING SECRETARY KISSINGER'S 7TH SS INITIATIVE -- IS A NEW ATTEMPT TO DISCOVER HOW TO ASK UNCLASSIFIED

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THE RIGHT QUESTIONS AND HOW TO DISCOVER REQUIRED ANSWERS. THE BENEFITS TO OLDER INDUSTRIALIZED COUNTRIES OF INFORMATION SYSTEMS ON TECHNOLOGY ARE SIMILAR TO THE BENEFITS FROM RESEARCH AND PROMOTION, VIZ., THEY FACILITATE MORE AND BETTER RELATIONS WITH INDUSTRIALIZING COUNTRIES. IN EACH OF THESE EXAMPLES - MORE THAN IN OPERATIONAL ACTIVITIES IN INDIVIDUAL COUNTRIES - NETWORKS OF PERSONAL AND INSTITUTIONAL CONTACTS ARE CREATED WHICH SERVE ALL CONCERNED.

7. IN MORE GENERAL TERMS, THE ,UNIVERSALITY, THEME IS MEANT TO LEAVE THE DOOR OPEN TO FUTURE ACTIVITIES OF A SPECIALIZED AGENCY WHICH MIGHT ENGAGE PRIVATE SECTORS OF SOCIETIES WITH MARKET ECONOMIES. WITHOUT INVITING FRUITLESS IDEOLOGICAL CLASHES, SUCH CHANGES IN THE TEXT AS WERE PRESENTED IN PARA 1 OF THE INITIAL COMMENTS SUBMITTED BY THE UNIDO MISSION TO VIENNA GROUP B ON OCTOBER 29, 1975 DO NOT SURRENDER THE FIELD SOLELY TO ACTIVITIES CONSISTENT WITH PRACTICES OF CENTRALLY PLANNED ECONOMIES OR PRACTICES SUCH AS PRODUCERS' ASSOCIATIONS TO WHICH THE U.S. AND OTHERS OBJECTED IN THE LIMA DECLARATION. THE LOGICAL EXTENSION OF THE "UNIVERSALITY" THEME WOULD BE TO

INCLUDE PRIVATE DECISION-MAKERS IN SPECIALIZED AGENCY POLICYMAKING A LA ILO TRIPARTITISM. THE USG DOES NOT, HOWEVER, ADVOCATE THIS PARTICULAR FORMULA SINCE IT HAS DEMONSTRATED FLAWS IN PRACTICE NOT OBVIOUS IN PRINCIPLE.

8. THE US REP SHOULD ADD, IN GENERAL DEBATE ' SUPPLY LIST OF SUBJECTS TO WHICH WEIGHTED VOTING SHOULD APPLY IN THE MISSION'S OCTOBER 29 PAPER THE SUBJECT "AMENDMENTS TO THE CONSTITUTION,. THE US REP MIGHT ALSO SUGGEST THE DESIRABILITY OF ADDING THE PRECEDENT FROM THE UN SECURITY COUNCIL ON VOTING METHODOLOGY TO DETERMINE IF A VOTE IS PROCEDURAL OR SUBSTANTIVE VIZ.,

THE WEIGHTED VOTING FORMULA MAY BE APPLIED TO OTHER CATEGORIES OF QUESTIONS. THE DETERMINATION OF ADDITIONAL CATEGORIES OF QUESTIONS SHALL BE MADE BY WEIGHTED VOTING.
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9. U.S. REP SHOULD ALSO STATE IN GENERAL DEBATE THE DESIRE OF THE U.S. TO HAVE STAFF RECRUITMENT GUIDED BY PARA 6 OF ARTICLE 9 OF THE DRAFT CONSTITUTION (A/10202) WHICH IS SIMILAR TO THE DESIRABLE PARA 3 OF ARTICLE 101 OF THE UN CHARTER. DEPARTMENT REQUESTS THAT MISSION PROPOSE TO GROUP B THAT PARA 6 OF ARTICLE 9 BE REINSERTED INTO GROUP B STUDY PAPER NO.3, ESPECIALLY SINCE LIMA PLAN OF ACTION, PARA 70(B) UNDESIRABLY REVERSES CHARTER ART. 101 PRIMACY OF CRITERIA PLACING "EQUITABLE GEOGRAPHICAL DISTRIBUTION, FIRST AND ,EFFICIENCY, COMPETENCE AND INTEGRITY" SECOND.

10. DEPARTMENT ASSUMES MISSION WILL FIND IT TACTICALLY ADVANTAGEOUS TO SEEK GROUP B SUPPORT ON ALL POINTS AND SELECTIVELY TO INFORM MEMBERS OF OTHER GROUPS OF MAJOR POINTS PRIOR TO DELIVERY OF GENERAL DEBATE STATEMENT.

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